Dulles Corridor Air Rights Study Investigation

Fairfax County Board of Supervisors Transportation Committee

September 17, 2013



On March 19, 2013 the Fairfax County Board of Supervisors asked FCDOT staff to address the following at a Board Transportation Committee Meeting:

- Prepare a very brief presentation on air rights.
- Obtain an estimate of the cost of a feasibility study.



Presentation Outline

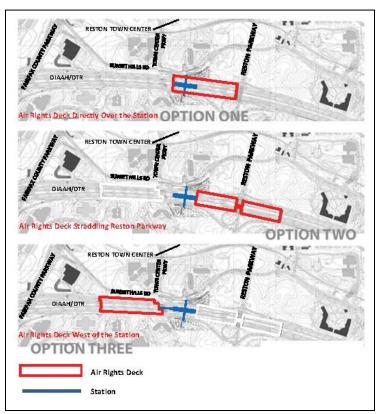
- Summary of Metropolitan Washington Airports Authority Air Rights Study (2010-2011)
- Fairfax County Dulles Corridor Study Traffic Projections
- Conclusions



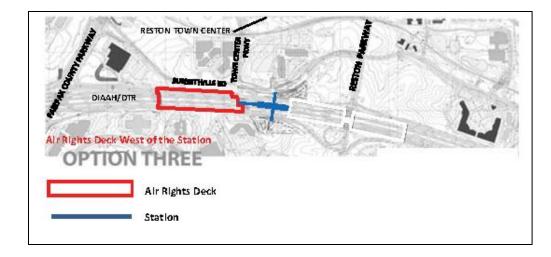
- In April of 2010, MWAA began a study of the engineering requirements and costs associated with incorporating plans to build mixed-use developments atop the toll road as a revenue generator.
- Kimley-Horn and Associates and The Advisory Group were selected to undertake the study.
- Cost of study was approximately \$150,000.
- This study focused on the Reston Town Center Station as a test case.
- The findings of this effort were initially presented to MWAA on November 8, 2010.



Three location options were considered.



Option three was selected.



Source: MWAA Study



Foundation Cost

Includes initial investment in air rights deck foundation and station modifications

- If constructed prior to rail opening: \$33.9 M
- If constructed after rail opening: \$60.0 M

Note: Cost estimate for construction prior to rail opening assumes that a 60' span column support can be used. If construction commences after rail opening, a 150' span column support will be necessary. Costs are in 2014 dollars.



Reston Town Center Platform

- Buildable square feet: 4,000,000 sf (Intended to achieve the highest Internal Rate of Return possible)
- FAR required for build-out: 6.9 (much higher than likely)
- Assumed mix of uses:

Retail: 90,000 sf

- Office: 1,720,000 sf

Hotel: 390,000 sf

Residential-rental: 900,000 sf

- Residential-sale: 900,000 sf



Land Cost vs. Platform Cost

Average land cost near Northern Virginia Metrorail Stations: \$130.89 psf (Includes some land costs in Tysons Corner)

Estimated cost for Reston Town Center Metrorail Station Platform: \$265.98 psf



Construction Costs

Total development costs (w/o carrying costs):

Foundation - \$33.9 M

Infrastructure - \$121.3 M

Third party development - \$1.314 B

Total \$1.469 B



Silver Line Development Potential in Fairfax County

	1/8 Mile Developable	1/4 Mile			
Station Name	Acres	Developable Acres	Allowable FAR ³	Square Feet within 1/8 mile	Square Feet within 1/4 mile
McLean	23.50	71.20	4.0	4,094,640	12,405,888
Tysons Corner	22.10	70.30	4.0	3,850,704	12,249,072
Greensboro	24.70	74.10	4.0	4,303,728	12,911,184
Spring Hill	22.60	81.90	4.0	3,937,824	14,270,256
Tysons Corner Subtotal	92.90	297.50	4.0	16,186,896	51,836,400
Wiehle – Reston East	14.70	70.70	4.0	2,561,328	12,318,768
Reston Town Center	11.60	65.30	4.0	2,021,184	11,377,872
Reston Area Subtotal	26.30	136.00	4.0	4,582,512	23,696,640
Herndon (North)	9.10	35.40	2.5	990,990	3,855,060
Herndon (South)	8.10	36.30	2.5	882,090	3,953,070
nnovation Center(North)	6.10	34.20	2.8	744,005	4,171,306
nnovation Center(South)	7.10	37.10	2.8	865,973	4,525,013
Herndon Area Subtotal	23.30	105.90	2.6	2,617,085	11,979,436
Grand Total	142.50	539.40	3.8	23,386,493	87,512,476

 Over 87M sf of development potential on the land within ¼ of a mile of Silver Line Metrorail Stations.

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Challenges to Air Rights Development in Reston

- <u>Land lease:</u> Property is leased from the federal government by MWAA through 2067. Even if the lease is extended, many private developers would not want to invest nearly \$1.5 billion into indirectly leased land.
- <u>Development rights:</u> The federal statute that authorizes the land lease requires property to be used for "airport purposes". These purposes are defined as for "aviation business or activities, activities necessary or appropriate to serve passengers or cargo, or nonprofit, public use facilities that are not inconsistent with the needs of aviation".





Challenges to Air Rights Development in Reston (Cont'd)

Cost/FAR:

- 4 million square feet of development at Reston Town Center Station requires a 6.9 FAR.
- Area FAR's: Ballston is 6.0 to 6.5. Tysons is 4.0 to 6.0.
- The cost of building the platform is estimated at over twice the average of recent land sales near Northern Virginia transit facilities.
- <u>Current Comprehensive Plan:</u> Includes enough planned residential and office in the Reston Town Center Station area until 2040, based on GMU forecasts. In total, the Fairfax County Silver Line station areas have development potential for over 87 million square feet within a ¼ mile distance of the stations.



Fairfax County Dulles Corridor Transportation Study

- Conducted for Comprehensive Plan Amendments
- Forecasted Conditions for Comprehensive Plan Build-Out (2030) – Major intersections near Dulles Toll Road are projected to have highest level of delay in the future.

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PM Weekday Peak Intersection Level of Service at Proposed Comprehensive Plan Build-Out with Mitigation

(No Platform Development Assumed)



1 Centreville Rd at Sunrise Valley	13 Reston Pkwy at DTR EB on/offramp s 2
2 Centreville Rd at DTR EB on/offramp s ☑	14 Reston Pkwy at DTR WB on/offramp s ☑
3 Centreville Rd at DTR WB on/offramp s ☑	15 Reston Pkwy at New Dominion Pkwy
4 Fairfax County Pkwy at DTR EB on/offramp s ☑	16 Reston Pkwy at Sunrise Valley
5 Fairfax County Pkwy at DTR WB on/offramp s ☑	17 Reston Pkwy at Sunset Hills
6 Fairfax County Pkwy at Spring St	18 Wiehle Ave at DTR EB on/offramp s ☑
7 Fairfax County Pkwy at Sunrise Valley	19 Wiehle Ave at DTR WB on/offramp s ☑
8 Hunter Mill Rd at Sunrise Valley	20 Wiehle Ave at Sunrise Valley
9 Hunter Mill Rd at Sunset Hills	21 Wiehle Ave at Sunset Hills
10 Hunter Mill Rd at DTR EB on/offramp s ☑	22 Centreville Rd at Frying Pan Rd
11 Hunter Mill Rd at DTR WB on/offramp s ☑	23 Centreville Rd at Coppermine Rd
12 Reston Pkwy at Bluemont Way	24 Sunrise Valley Dr at Frying Pan Rd

Legend

	Metrorail Stations	LOS		LOS F
-	⊢ Metrorail Silver Line		В	
	Town of Herndon		С	
	TAZ Boundary		D	
	Roads		Ε	
	Fairfax County			

Source: Dulles Reston Transportation and Land Use Planning Study Final Report



PM Weekday Peak Intersection Level of Service at Proposed Comprehensive Plan Build-Out with Mitigation

(No Platform Development Assumed)

	Reston Area Weekday PM Peak Intersection LOS and Seconds of Delay with Signal Optimization							
#	Intersection	LOS	Int. Delay (Sec/veh)	#	Intersection	LOS	Int. Delay (Sec/veh)	
1	Centreville Rd at Sunrise Valley	F	85	13	Reston Pkwy at DTR EB on/off ramp	C	34	
2	Centreville Rd at DTR EB on/off ramp	D	37	14	Reston Pkwy at DTR WB on/off ramp	Ε	57	
3	Centreville Rd at DTR WB on/off ramp	С	25	15	Reston Pkwy at New Dominion Pkwy	F	83	
4	Fairfax County Pkwy at DTR EB on/off ramp	D	43	16	Reston Pkwy at Sunrise Valley	Е	79	
5	Fairfax County Pkwy at DTR WB on/off ramp	С	30	17	Reston Pkwy at Sunset Hills	F	217	
6	Fairfax County Pkwy at Spring Street	С	26	18	Wiehle Ave at DTR EB on/off ramp	С	24	
7	Fairfax County Pkwy at Sunrise Valley	D	50	19	Wiehle Ave at DTR WB on/off ramp	D	37	
8	Hunter Mill Rd at Sunrise Valley	Е	65	20	Wiehle Ave at Sunrise Valley	D	53	
9	Hunter Mill Rd at Sunset Hills	D	55	21	Wiehle Ave at Sunset Hills	F	253	
10	Hunter Mill Rd at DTR EB on/off ramp	В	18	22	Centreville Rd at Frying Pan Rd	D	36	
11	Hunter Mill Rd at DTR WB on/off ramp	F	141	23	Centreville Rd at Coppermine Rd	С	29	
12	Reston Pkwy at Bluemont Way	D	40	24	Sunrise Valley Dr at Frying Pan Rd	F	174	
Sou	Source: Dulles Corridor Study Transportation Study Final Report							

 9 intersections near the Herndon/Reston Metrorail stations will function at a LOS E or F with proposed Comprehensive Plan build-out, without additional development using Air Rights.

Average PM Peak Weekday Trip Generation for Assumed Mix of Uses

Avg PM Weekday Trip Generation for Reston Town Center Station Platform Development						
Use	SF	Units/Rooms	Avg PM Peak Hour Weekday Trip Per 1,000 sf gross floor/leasable area, Unit or Rooms	Avg PM Peak Hour Weekday Trips		
Retail	90,000	-	5.02	452		
Office	1,720,000	-	1.49	2,563		
Hotel	390,000	780	0.61	476		
Residential-Rental	900,000	900	0.40	360		
Residential-Sale	900,000	900	0.38	342		
Average PM Peak Ho	4,192					
Average PM Peak Hour Weekday Trips For Development with 50% Transit Reduction:				2,096		

 Assuming a high transit reduction of 50%, this development would produce over 2,000 additional vehicle trips during the PM Peak Hour, adding congestion to already congested roadways.

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Conclusions

- Developing over the DTR will be more expensive than developing on adjacent land.
- Significant potential for additional growth available on land adjacent to the DTR.
- Neither Comprehensive Plan amendments for Tysons or Reston/Herndon assumed development over the DTR.
- Vehicle access to the development over the DTR will be challenging.
 Even with mitigation measures, area roads will be at or above capacity with Comprehensive Plan development potential, without the additional density associated with air rights development.

Conclusions (cont.)

- Additional development over the DTR will require additional transportation improvements for which funding will need to be identified.
- The MWAA analysis indicates that developing a profitable Air Rights project in Reston would be economically challenging.
- A Dulles Air Rights Study is estimated to cost between \$150,000 and \$200,000.

Questions/Comments

